

**United Nations Development Programme**

**Country: Ukraine**

**Project Document**

**Project Title**

**Civil Society Development Programme**

**UNDAF Outcome(s):**

All individuals in Ukraine are empowered to claim and enjoy their rights consistent with international standards through strengthening civil society with the focus on protection of women and other disadvantaged groups

**Expected CP Outcome(s):**

*(Those linked to the project and extracted from the CP)*

CPAP 1.2. Access to justice and human rights improved

CPAP 2.1 Civil society organisations protect and advocate for human rights and justice

**Expected Output(s):**

*(Those that will result from the project)*

1. Institutional arrangements and capacities of the Parliament, and other state bodies as well as civil society organizations (CSOs) developed for citizen access to human rights and for monitoring of human rights through disaggregated and reliable data

2. Access to equal opportunities and justice, with focus on women and disadvantages groups, increased through capacity building of non-government and civil society organizations and strengthening their partnership with local authorities and government institutions

3. Capacity of the Government and NGOs strengthened to provide legal and social aid to vulnerable groups

**Executing Entity:**

UNDP

**Implementing Agencies:**

Selected Civil Society Organizations

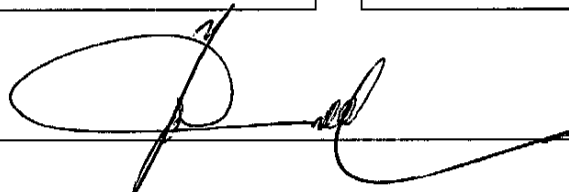
**Brief Description**

The Civil Society Development Programme (CSDP) aims at a strengthened civil society promoting democratic governance.. The programme will promote an open and democratic society founded on the rule of law and based on human rights and governance transparency & accountability both nationally and regionally. The project will ensure the CSO sector can flourish, diminish its dependency from the donor community, and enhance its participation in policy processes by developing the capacity of NGOs at the regional and local level to solve the local needs. The programme will include two main components: 1) small grants to regional CSO's for projects promoting transparency & accountability of local governments and improving the rights and situation of vulnerable groups; 2) support to development of a new legal framework for civil society in Ukraine.

Programme Period:	3 years
Key Result Area (Strategic Plan)	Democratic Governance
Atlas Award ID:	_____
Start date:	Jan 1, 2009
End Date	Dec 22, 2011
PAC Meeting Date	_____
Management Arrangements	UNDP Implementation

Total resources required	\$3,475,239
Total allocated resources:	\$3,475,239
• Regular	0
• Other:	
Danish Ministry of Foreign Affairs	\$3,475,239
Unfunded budget:	0
In-kind Contributions	0

Agreed by (UNDP):



## I. SITUATION ANALYSIS

Throughout most of the 20th century, central command in Ukraine was an obstacle for fully engaging people. Organizational structures of civil society were reticent during the old regime as was general public awareness of citizen rights. Public engagement methods such as demonstrations and public meetings were held, but were often controlled by the state. There was little space for individual or non-governmental voluntary activity and, as a result, the phenomenon of voluntary association free from state control was relatively absent in Ukraine.

With the collapse of the Former Soviet Union in 1991, newly independent Ukraine recognized citizens' fundamental rights and freedoms, including freedom of speech and the right to associate. The *Law on Civil Association of Citizens*, adopted in 1992, served as a catalyst for the rapid development of the civil society organizations (CSOs).<sup>1</sup> People began to experience a genuine opportunity to establish open organizations and associations free from state control.

Today, Ukrainian CSOs are trying to address public needs which the state is presently unable to satisfy. In addition, they are working to increase public awareness on topical development issues as well as citizen's rights and their impact on policy-making and implementation processes.

Thus the Ukrainian CSOs were a major driving force behind the "Orange Revolution" in December 2004. Despite setbacks since the revolution in the democratic process and in moving the political reform agenda as quickly as anticipated, the trend in the development of civil society has been generally positive and quite steady, according to international observers. According to USAID<sup>2</sup>, civil society sustainability has steadily been moving in the right direction

<b>Scores</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>
<i>CSO Sustainability</i>	4.3	4.0	3.9	3.8	3.7	3.6
<i>Legal Environment</i>	5.0	4.5	4.0	3.6	3.7	3.6
<i>Organisational Capacity</i>	4.0	3.5	3.9	3.9	3.7	3.7
<i>Financial Viability</i>	5.0	5.0	4.8	4.6	4.4	4.3
<i>Advocacy</i>	4.0	3.5	3.4	3.1	3.1	3.0
<i>Service Provision</i>	3.0	3.0	3.3	3.3	3.3	3.3
<i>Infrastructure</i>	4.0	3.5	3.5	3.8	3.6	3.5
<i>Public Image</i>	5.0	5.0	4.4	4.1	4.0	4.0

As can be seen, the trend is generally positive, albeit on various levels of development. The weakest points seem to be financial viability and public image.

Today, according to Counterpart Creative Centre, there are currently close to 35,000 registered CSOs in Ukraine. It is, however, estimated that approximately 10 percent of these organizations can be considered fully active. According to a survey of Ukrainian CSOs conducted by Counterpart Creative Centre in 2003, the CSO sector focuses mainly on children and youth (45%), solving

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### <sup>1</sup> List of abbreviations:

- CoM – Cabinet of Ministers
- CSIG - Civil Society Initiative Group
- CSO – civil society organisation
- DIHR - Danish Institute of Human Rights
- DMFA – Danish Ministry of Foreign Affairs
- MoJ – Ministry of Justice
- TA – Tax Administration
- UN CS AB – UN CS Advisory Board
- VRU – Verkhovna Rada of Ukraine

<sup>2</sup> USAID NGO Sustainability Index, 2006. Note that a lower figure represents a better situation than a higher.

social issues (36%), human rights (31%), civic education (27%), CSO development (17%), culture and art (15%), women (11%) and health (10%). The largest number of CSOs are concentrated in the capital of the country and political and economic centres like Kiev, Lviv, Kharkov, Donetsk, Dnepropetrovsk, Zakarpattia oblast and Crimea. The smallest numbers of CSOs are found in rural and economically underdeveloped regions.

Despite the increasing total number of registered CSOs, the active participation of citizens in CSO activities is still low. Only about 6 percent of the population engages earnestly in civil society organizations, according to Razumkov Centre's 2003 national survey.

As recent study (made by the Civil Society Development Programme, which was implemented by OSCE with support from the Danish Ministry of Foreign Affairs in 2006-2008) demonstrated that CSO's are generally little known to the public, considered unprofessional and considered as "grant-eaters" rather than bona-fide interested in developing society. Also some are seen as platforms for persons with political aspirations. Similarly, many local authorities are distrustful towards CSO's and have little insight into their modus operandi.

This distrust directly makes an impact on financial resources available for civil society in Ukraine. The primary sources of CSOs financing in Ukraine were contributions by local businesspersons and international grants. Kiev-based NGOs receive the bulk of grants from foreign donors. Paradoxically, after the Orange Revolution the international support (in direct grants) for the CSO in Ukraine has considerably decreased from about \$200 million annually in 2004 till \$20 in 2007. Even though funding CSO from local sources (from local budgets and Ukrainian private and corporate philanthropists) is growing, it does not cover the real scarce of funding in the third sector. But even in this situation CSO in the capital have better support in comparison with the regional NGOs that face a real financial crisis.

However, the civil society organisations still play an important role in advancing the current reform process, not least at the central government level. When becoming "of age" their role also gradually has been changing from one of informant to the citizens and watchdog to one of engaging in solving social issues, formulating policy positions, and finding alternative methods of problem solving. This will require a closer and more confident cooperation with government representatives and institutions, as well as the public, which is still a great challenge in many places, especially in terms of local government.

In general, as recent Human Development Report "Human Development and Ukraine's European Choice" (UNDP Ukraine 2008) showed, although Ukraine has made significant progress in some areas of human development since last report in 2003, it should concentrate its efforts on: (i) reducing relative poverty; (ii) addressing the causes of the serious decline in male life expectancy; (iii) reversing the spread of HIV/AIDS and tuberculosis; (iv) ensuring life-long quality education (and monitoring its essential indicators); (v) improving gender equality, especially the issue of the underrepresentation of women in politics, and (vi) improving environmental protection standards. These goals can be reached only in effective cooperation of the central and local governments, civil society and business. Among these partners civil society has yet too many problems.

#### *Donor funding in the field of civil society development*

Donor funding in the field of civil society development dates back to Ukraine's independence, and has been extensive. Although the number is decreasing, there are still several donors active in the area of civil society development in Ukraine and there is a need for donor coordination as well as the dissemination of learning and best practices amongst donors, particularly given the very individualistic and isolated nature of many CSO's.

In addition to UNDP, the main donors in the field of civil society development are: the USAID; EU; SIDA (Sweden); CIDA (Canada); the World Bank; the International Renaissance Foundation (Soros Foundation) and Ch. S. Mott Foundation. There is a gradually increasing support for CSO's from domestic sources as well. It is estimated that 15% of CSO funding is now domestic, but this almost exclusively goes to social, environment and education causes; rarely to advocacy CSO's.

The Ministry of Ukraine for Sport, Family and Youth in particular provides grants to the national youth CSO's; the Ministry of Social Labour of Ukraine supports some social oriented CSO's and some local governments have also started to provide small grants to the local CSO's on a

competitive basis. Significantly, however, support for CSO's concerned with issues related to good governance, transparency and accountability, and human rights are not the priorities for state institutions to provide grants either.

Also a USAID programme which is planned to commence in November 2008 and will also aim at improving advocacy and the financial sustainability of CSO's at a national level. USAID has extended experience in contracting local CSO's and their networks as implementers providing micro-grants at local and community-based level. The present UNDP program will be complimentary to, and not duplicative of the USAID program, as it targets specific groups and regions than are different from those covered by the USG-supported project.

The EC is also providing smaller grants (however not micro-grants), but implemented directly by the EC Delegation in Kyiv. At present, the EU continues the dialogue between the European Commission and civil society actors on how to enhance the role of civil society in EU-Ukraine relations and the EC assistance framework, particularly, in view of new aid delivery modalities such as Sector Policy Support Programmes and budgetary support.

Swedish SIDA is implementing parts of its civil society programme through UNDP. None of these conflict with or are in competition with the program proposed by CSDP.

International Renaissance Foundation and Mott Foundation support projects envisaging effective CSO's participation in decision making on national level. Their projects will be partners of our programme in legislation and advocacy work for better impact.

Coordination among donors to civil society needs to be improved in Ukraine. UNDP is ready to take the task of calling regular meetings in the donor groups to enhance coordination as well as liaison with the government through the Cabinet of Ministers. In 2006, the UN Thematic Group on Civil Society Empowerment facilitated NGO consultations and work on the new draft of law on non-governmental organisations. The working group comprised a few dozen stakeholders, both from the public, NGO and UN organisations. Extensive comments on the draft law were agreed and provided to the Ministry of Justice. Also, to cooperate with Ukrainian civil society, there was created a group called UN Civil Society Advisory Group in 2008. The Board aims to contribute to the increased effectiveness of UN action in the country through bringing on board civil society perspectives that will reinforce UN country team understanding and analysis of national development realities and priorities (see attached terms of reference and composition of the Board as Annex 4). Mutual events could be planned, networks established and cooperation on common objectives facilitated by the key position of UNDP and the UN Civil Society Advisory Board. Cooperation with relevant government bodies should also be sought in order to secure harmonization within the civil society sector.

### *Needs for the project*

The Ukrainian third sector currently faces a series of challenges, which are currently underserved by the donor community:

First, the legal status of CSO in Ukraine is still ambiguous due to confusing legal framework and regulations, hampering registration, advocacy of public interests, effective growth and financial sustainability. One of the results of this policy framework is that NGOs registration process is much more complicated than registration of, for example, businesses. To get registered, civic organizations need to pass through three consequent registration processes at different agencies. As a result organisations get limitation in terms of geography, as well as those interests that they are allowed to advocate or pursue. In this concern, according to the decision of European Court on Human Rights (case № 40269/02 "Koretsky and others against Ukraine") Ukraine's Law on Civic Associations contradicts to the European Convention on Human Rights (decision as of April 3, 2008). Also NGOs seem unable to wean themselves from financial assistance. Currently, CSOs are not permitted to engage in profit making activities, even in areas otherwise allowed by law such as education, healthcare, etc. Even though in recent years Ukraine witnessed a considerable growth of local donors, the emerging Ukrainian corporate and private foundations do not yet see CSOs as reliable partners. Therefore, having complications in representing public interests and

getting resources for their activities, dependence on international donors remains a significant challenge for CSOs in Ukraine. It is urgent for Ukraine to develop a comprehensive, coherent policy framework including a new law on associations, innovative systems for financing the NGO sector, and specific institutional spaces for government-civil society-private sector interaction and cooperation on policy issues. It is important also to follow recommendation of the Committee of Ministers of the Council of Europe regarding CSOs for all CoE members. As a result there are only 11 NGOs per 10,000 citizens in Ukraine, which is a low indicator in comparison with Hungary (46NGOs), Croatia (85 organisations) or Estonia (201).<sup>3</sup>

Second, the focus of donor support provided to NGOs tends to be sectoral rather than institutional or organizational. The classic definition of organizational capacity development is the means of strengthening CSO's ability to perform certain functions, such as knowledge management or service delivery. This focuses predominately on providing the apposite infrastructure and other administrative needs, and it is often a prerequisite for NGOs to be able to perform their work at an appropriate level of quality and predictability, especially in underserved regions.

Third, there is insufficient networking and collaboration amongst NGOs, which, particularly due to shrinking resources available and the heavy donor dependence, tend to see each other as competitors. There is a need to foster collaboration around specific thematic issues of general relevance to the country.

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## **II. STRATEGY**

**The overall aim** for this programme is a strengthened civil society that promotes an open and democratic society. The project will ensure the CSO sector can flourish, diminish its dependency from the donor community, and enhance its participation in policy processes by developing the capacity of NGOs at the regional and local level to solve the local needs. The programme will be complementary to other donor efforts and emphasis will be put on securing information and knowledge sharing with other donors in the field. In particular, it will link up to UNDP's other projects supporting civil society, and social development in Ukraine.

### **Contribution to the UNDP CPAP 2006-2010**

The proposed strategy will ensure implementation of the outcomes and outputs as assigned in the UNDP Ukraine CPAP 2006-2010, namely in areas of:

Outcome 1.2. Access to justice and human rights improved

Outcome 2.1. Civil society organisations protect and advocate for human rights and justice

- Outputs:
1. Institutional arrangements and capacities of the Parliament, and other state bodies as well as civil society organizations (CSOs) developed for citizen access to human rights and for monitoring of human rights through disaggregated and reliable data
  2. Access to equal opportunities and justice, with focus on women and disadvantages groups, increased through capacity building of non-government and civil society organizations and strengthening their partnership with local authorities and government institutions
  3. Capacity of the Government and NGOs strengthened to provide legal and social aid to vulnerable groups

### **Contribution to the tasks of the Neighbourhood Programme under the Danish Ministry of Foreign Affairs**

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<sup>3</sup> Why we need a new Law on Civic Organizations (in Ukrainian). – Kiev, 2008. – P. 6.

The proposed programme strategy takes into account results reached by the *Civil Society Development Programme in Ukraine (2006-2008)* implemented by OSCE within the framework of The Neighbourhood Programme under the Danish Ministry of Foreign Affairs (DMFA).

In 2004, the Danish Government established the Neighbourhood Programme 2004-2007 with a total financial framework of DKK 742 million. The Neighbourhood Programme's immediate objective is to contribute to promoting open democratic societies founded on the rule of law and based on a stable political and economic development in the countries neighbouring the EU to the east and southeast, with the aim of avoiding unnecessary divisions in Europe. In terms of focus areas in Ukraine, the programme include capacity building in the public sector, free and independent media, combating human trafficking and strengthening civil society. The programme has later been extended for a second phase 2008-2010 with a total financial framework of DKK 1 billion. Ukraine enjoys the highest priority in the programme.

In 2006, the Ministry of Foreign Affairs launched the first phase of the civil society development program with the aim to assist in the development of sustainable civil society organisations within *Human Rights and Transparency & Accountability*. The programme assisted local CSOs in capacity development and knowledge transfer.

During the preparation of the second phase of the programme, DMFA decided to join its efforts with UNDP Ukraine. Together UNDP and DMFA focus the programme on continuation of a capacity building of the local CSOs enforced by an on-going process of reforming the legislation and policies that govern charities and civil society organisations in Ukraine.

### **The projected outputs and activities**

An overarching goal of the programme is a strengthened civil society promoting democratic governance. In order to help Ukraine enjoy a strengthened civil society that promotes an open and democratic society founded on the rule of law and based on human rights and governance transparency & accountability both nationally and regionally, the project plans to ensure implementation of the following outputs and activities:

Output 1. Ukrainian civil society strengthened to promote transparency and accountability as well as rights of vulnerable groups, including people with disabilities, detainees and prison inmates and empowerment of women and youth based on increased strategic, managerial, advocacy and monitoring capacity of civil society organisations in selected regions:

- Activity 1.1. Design and implement a special grants facility for NGO initiatives focused on 1) defending the rights of vulnerable groups, youth, children and women; 2) humanization of criminal legislation and the system of enforcement of punishment according to the European standards; 3) enhancing citizens' involvement into the process of decision making on the local level.
- Activity 1.2. Develop capacity of IPs and grantees in selected regions, specifically targeted at the defined focus areas.
- Activity 1.3. Provide effective management of the project.

Output 2. An enabling legislative and policy environment created for a better functioning civil society in Ukraine

- Activity 2.1. Deliver support to civil society, VRU and government agencies working on a new legislation that ensures autonomous, sustainable, and representative civil society growth and inclusion in policy processes.
- Activity 2.2. Sustain awareness raising, lobbying and advocacy campaign on the recommendations on policy changes to enable full participation of civil society in policy processes.
- Activity 2.3. Assist in securing the implementation of new legislation on civil organisations.

### **The Programme Structure**

The Programme introduces a gradual approach to civil society development engaging different levels of CSOs in the Programme as well as relevant parliament and government agencies. The

Programme will be complementary to other donor efforts and emphasis will be put on securing information and knowledge sharing with other donors in the field.

From inception to completion, the work will be carried out by UNDP Project Team and through CSOs at national and especially at oblast or local levels, promoting networking and knowledge sharing in the civil society sector at large, among CSOs and local authorities, and international donors and local counterparts and supported through assistance from an international institution or organisations with advanced capacity in area of Human Rights.

**UNDP/DMFA Programme**  
**CIVIL SOCIETY DEVELOPMENT PROGRAMME**  
 Overarching goal: a strengthened civil society promoting democratic governance

**Output 1: Ukrainian civil society strengthened to promote transparency and accountability as well as rights of vulnerable groups, including people with disabilities, detainees and prison inmates and empowerment of women and youth based on increased strategic, managerial, advocacy and monitoring capacity of civil society organisations in selected regions**

**Thematic Small Grants for Regional NGOs**

- Defending the rights of people with disabilities, youth, children and women
- Humanization of criminal legislation and the system of enforcement of punishment according to the European standards
- Enhancing citizens' involvement into the process of decision making on the local level

To be implemented in participation with:

- national IPs (capacity building for re-granting mechanism)
- international institution with ability to build capacity in Human Rights

**Output 2: An enabling legislative and policy environment created for a better functioning civil society in Ukraine**

**Betterment of CSO related legislation and policies**

- Improvement of Ukrainian legislations
- Improvement of policies and procedures of governmental agencies
- Assessment of implementation of the amended laws and policies and provision of recommendations to government

To be implemented in participation with: the CSOs that are active participants in the Civil Society Initiative Group.

**Inception Phase**

Within the period of four months the programme team will be hired, IPs selected and detailed implementation plan for the programme developed. Furthermore, preparation of a mapping on donors supporting civil society will be carried out. By end of the fourth month an Inception Report will be discussed and approved at the initial Project Board meeting. Once the Inception report has been approved, the programme implementation phase starts for each of the two components

**Micro-grant facility to CSO**

The major activity is to provide small-grants to civil society organisations to empower them to effectively contribute to the social and economic development of their communities. It will be managed by UNDP Project Team with one or more intermediary organisations, selected by UNDP through a competitive bidding process. The intermediary organisation as well as the end-grantees will in addition receive professional support in project management as well as in the subject matter of their project. This will be delivered either through UNDP Project Team and the Implementing Partners (IP) and/or from an international human rights institution or organisation that will also be selected by UNDP.

For this component, the following guiding principles will apply:

- Supporting innovative activities of CSOs. The Programme will actively support and promote the development of new and innovative approaches in civil society in terms of capacity development, relevance and sustainability of the CSO-sector.
- Using existing local CSOs and CSO-networks for implementation. The CSDP will support development of local CSO-networking and outreach and strengthening local CSOs capacity to support small and new, especially community based CSOs. Emphasis will, therefore, be on building and strengthening links between CSOs at different levels (local/national) and between regions;
- Concentrating on key thematic issues. The component will concentrate on a few thematic issues to make impact more visible;
- Training of grantees: The component will include a facility for training of grantees in both management issues as well as in the professional aspects of their subject matter area, including in monitoring and reporting.
- Institutional support. The programme plans to dedicate a portion of the grants cover organizational needs of the NGOs, in order to foster operational sustainability and quality of outputs.
- International exposure: The component will include training and seminars with participation of international specialists in the thematic subject areas as well as possible study tours to countries with relevant experiences, including Denmark.

#### *Selection of and entering into agreements with IP's*

IP's for component one should be chosen based upon the following criteria:

- they should be civil society or charitable organization officially registered in Ukraine;
- have experience in working with one or more of the project thematic areas as each IP is expected to cover only one (or two) of the thematic areas;
- have experience with re-granting funds, probated re-granting procedures, implementation of micro-funds, financial management and reporting of programmes;
- have regional and local networks in geographical locations;
- have training capacity and providing resource centre services;
- be able to work both in English and Ukrainian.

Based upon the criteria mentioned above, a set of operational rules for the selection and management of small grants will be developed. For each project an agreement will be developed between an IP and the grantee according to the standards defined by UNDP. The scope, activities and target groups of the CSO-plan will be determined individually for each agreement.

#### *Selection of NGOs in seven oblasts*

At times defined by the Project Board calls for proposals will be made in each oblast through the local media, meetings of CSO community and other ways. This process will take place three times during the programme period.

The size of the micro grants may vary, depending on the project and the capacity of the grantee. It is proposed to provide grants between USD 6,000 to 26,000 / DKK 35,000 to 150,000, inclusive an element of institutional and organisational support to the grantee. A total of approximately 90 small grants projects should be envisaged throughout the whole programme period.

Such small grants are well suited for pilot projects of an experimental nature, as well as for small projects implemented by inexperienced CSO's. Innovative projects from local CSO's will be submitted to IP's. The UNDP project team will approve all grants.

The selection proposed projects will be assessed based upon their:

- efficacy of the methods proposed;



- impact, viability and cost effectiveness.

The IP's may provide assistance to local NGO's who have presented interesting proposals but do not have the experiences in preparing a project document and implementation plan up to the standards required.

#### *Monitoring and reporting the projects' progress*

During project implementation, the grantees will:

- involve citizens in local advocacy, coordination and information dissemination;
- raise public awareness and participation;
- develop their membership basis;
- attempt to develop closer cooperation with local governments.

The IP's will monitor project implementation through quarterly progress and planning reports; visits to the grantees and other measures deemed necessary. The IP's will receive an overhead of 20% of the grants to enable this.

#### *Training to grantees*

Trainings in capacity development among small local and national CSO's will be conducted based on a needs-assessment. The IP's will undertake capacity development in subjects such as project management, public policy, private-public partnership moderation, cooperation with media, cooperation with the law-enforcement agencies, tools for monitoring the efficiency of local government, etc). The UNDP Project team may wish to visit potential grantees before or during the project implementation to discuss proposals and implementation issues. A result of this activity will be the enhanced capacity of the IP's in managing support schemes and in providing support to smaller and locally based CSO's outside the urban areas.

#### *International institution selected to conduct trainings in cooperation with UNDP and IP's*

The programme will provide international expertise for capacity development, networking and experience sharing. The international institution will assist UNDP in setting up a monitoring system; indicators and reporting formats. It will be contracted separately by UNDP, based on their experience, competence and capacity within the chosen thematic areas and according to the UNDP rules and regulation. It will deliver specialist inputs at training sessions in Ukraine and plan and implement a number of study tours for selected CSO's at national and regional level to countries with relevant experiences, including Denmark. The activities will focus on learning from "best international practices" and provide capacity building. They will ensure "know-how" transfer, based upon international experiences. Also, the international institution will assist UNDP in conducting seminars to exchange experiences and establishing networks at regional, national and international level.

### **Legislative and policy process on civil society**

The second output is to support the ongoing process of revising the legislation pertaining to civil society and charities in Ukraine. It will involve direct work of the UNDP Project Team with stakeholders and selecting and funding organisations that have the capacity and professional skills to support legislative drafting, undertake lobbying and subsequently promote the implementation of a new code in selected oblasts.

This component will, inter alia, build upon the experiences gained through a pilot-project on simplified CSO registration that was undertaken in a project in Lviv oblast together with the Ministry of Justice (with the support from DMFA). Also the component will cooperate with the Civil Society Initiative Group of experts (CSIG) working with the Cabinet of Ministers (CoMU) on drafting the new laws on CSOs. Together those initiatives will help the programme to amend Ukrainian CS-related legislation according to those recommendations issued by Council of Europe.

The component will be developed on the basis of the following principles:

- In an initial phase, a relevant CSO will be recruited (probably a think tank of professionals) to support the CSIG in analyzing existing and international CSO legislation; drafting relevant new legislation in accordance with Council of Europe recommendations. It will further support lobbying and advocacy for having the legislation passed in Parliament.
- Once a new legislation has been passed, the component will provide support to civil society organisations ensuring that new regulations on registrations, taxation etc of NGOs' will actually be implemented at the national level. Also, through the small grant facility of component one, support can be given to grantees that can oversee the implementation of the new legislation at the oblast and local level.
- Support to further assisting and expanding the capacity of the relevant Ukrainian CSOs as well as CSIG will be delivered through an international human rights institution.

UNDP Project Team that will ensure that CSOs have a necessary endorsement from CoMU and VRU. Also the implementation of the amended laws and policies will be assessed in regions of the programme's work. Support to expanding the capacity of Civil Society organisations will be delivered through an international human rights institution.

### **Mechanisms and partnership schemes**

A set of guidelines and a procedure for selection of Implementing Partners and for selection of projects and grantees will be developed for both components.

For component 1, the funding will mostly be channelled through a re-granting scheme involving one or more Implementing Partners (IP's) - larger national or regionally based CSO's or networks with capacity and experience in managing micro-grants schemes, selected through a transparent competitive bidding process. The IP's of Phase I will be invited to take part in the bidding.

The IP's as well as the end-grantees will in addition receive professional support in project management as well as in the subject matter of their project from an international human rights institution or organisation.

For component 2, the same procedure will also apply with possible modifications, given the quite specific qualifications needed and the existence already of a network of CSO's working on supporting and promoting the legal reform through the Civil Society Initiative Group (CSIG).

The IP's for component 2 on supporting legislative processes should have professional experience in legislative processes, lobbying and communication as well as monitoring skills especially for the practical roll-out of the legislation once it has been passed in the Verkhovna Rada (VRU).

**Sustainability.** One of the main considerations when formulating a civil society programme is insuring that the activities supported by the programme contribute to the sustainability of the CSO's. A principal focus of this Programme will, therefore, be on capacity building of CSOs at national, regional and local levels, as well as providing legislative and technical assistance to CSOs that expands their ability to create their own income and become less dependent on continuous foreign funding.

At local level, the supported activities should also enable creating stable partnerships with local authorities or local businesses to carry out projects.

Experience from previous re-granting programmes by DMFA and other donors indicate that professional links and networks between CSO's established through funding schemes like this are likely to prevail even after the end of the programme in question. This will auger well for sustainability. The three-year timeframe will allow the programme to establish sustainability for certain activities, notably those directed towards improved legislation

**Coherence between the components.** The two components will be mutually reinforcing. A new legislation on civil society will improve the ability and working conditions of CSO's in Ukraine, hence giving possible implementing grantees in oblasts under component 1 better opportunities for carrying out their work.

Conversely, some of the small grants projects in the oblasts are expected to assist in the specific implementation of the new legislation in these parts of the country: Experience shows that it can take long between a laws is passed in VRU and its actual implementation in practice in the field.

Small grants can help local CSO's in urging and assisting local authorities, e.g. tax- and registration authorities in adopting and implementing the new rules more speedily.

#### *Cross-cutting issues*

**Vulnerability, with particular emphasis on gender, age and disability.** Component 1 will specifically address as a priority the challenges that vulnerable groups are facing in Ukraine today. Among these are disabled persons, youth and groups of women, e.g. elderly and widowed who do not have a sustainable livelihood. The programme is unable to provide economic support to these groups but will enhance their opportunities for getting their voices heard in local societies as well as implementing pilot projects aiming at these groups.

**Environment.** Whereas environmental improvement or protection is not a specific target for this programme, component 2 aims at improving the legal and economic possibilities for all NGO's and will also benefit the environmental organisations.

**Gender mainstreaming:** the project will ensure gender mainstreaming in all its activities. In particular, it will monitor the grant-giving mechanism in order to document and ensure a balanced provision of resources to women-led and men-led organizations. Similarly, it will ensure that operational procedures for the grantees include a requirement for ensuring equal participation of men and women in activities, particularly the ones related to enhancing citizen's voices to promote government accountability at the local level. In its policy component, the project will seek to ensure balanced active participation of women and men in the discussions and formulation of policy recommendations, and will ensure that civil society organizations working towards gender equality are represented in the civil society fora promoted by the project. Further, the project will seek to ensure gender balance in the project team.

### III. RESULTS AND RESOURCES FRAMEWORK

**Intended Outcome as stated in the Country Programme Results and Resource Framework:**

CPAP Expected Outcome 1: Access to justice and human rights improved

CPAP Expected Outcome 2: Civil society organizations protect and advocate for human rights and justice

CPAP Expected Output:

1. Institutional arrangements and capacities of the Parliament, and other state bodies as well as civil society organizations (CSOs) developed for citizen access to human rights and for monitoring of human rights through disaggregated and reliable data
2. Access to equal opportunities and justice, with focus on women and disadvantages groups, increased through capacity building of non-government and civil society organizations and strengthening their partnership with local authorities and government institutions
3. Capacity of the Government and NGOs strengthened to provide legal and social aid to vulnerable groups

**Outcome indicators as stated in the Country Programme Results and Resources Framework, including baseline and targets:**

Indicator: Legislation to improve the efficiency and independence of the judiciary developed and enacted

Baseline: The justice system remains dependent on the government, underfinanced, inefficient and largely corrupt

Target: Improvement of the judicial arrangements based on the courts specialization

Indicator: Number of CSOs trained in protecting human rights of citizens, including the rights of vulnerable groups

Baseline: Limited number of CSOs with the capacity to provide quality legal services to population and represent citizens' interests in courts

Target: At least 50 civil society organizations trained in human rights protection

**Applicable Key Result Area (from 2008-11 Strategic Plan):** Democratic Governance

**Partnership Strategy:** The project will foster the partnerships on local, regional, national and international levels. At the local level the project will foster cooperation of local NGOs from the same oblast; at regional level – between local NGOs from several neighbouring oblasts; at national level – between local NGOs and IPs, that would be selected out of number of advanced NGOs able to re-grant and develop capacity of civil society organizations. At international level, the cooperation will be established among local NGOs, IPs and an international human rights institution or organisation. Also, the project will foster partnerships between local NGOs and local authorities. The project will also have a special focus on the donor coordination that work on the same issues.

**Project title and ID (ATLAS Award ID): Civil Society Development Programme**

INTENDED OUTPUTS	OUTPUT TARGETS FOR (YEARS)	INDICATIVE ACTIVITIES	RESPONSIBLE PARTIES	INPUTS
Output 1 Ukrainian civil society strengthened		Activity result 1.1. Design and implement a special grants	UNDP, DMFA, UN CS AB, CSIG, CoM, VRU, IPs, regional NGOs – grantees	\$1,640,672

<p>to promote transparency and accountability as well as rights of vulnerable groups, including people with disabilities, detainees and prison inmates and empowerment of women and youth based on increased strategic, managerial, advocacy and monitoring capacity of civil society organisations in selected regions</p>	<p><b>Indicator 1</b> Number of projects successfully implemented through local NGO's in the selected oblasts</p> <p><u>Baseline:</u> Currently there is a scarce capacity in CSOs delivery of assistance to their communities in the defined focus areas</p> <p><b>Indicator 2</b> Number of local NGO's who have had their capacity enhanced to assist in their communities in defined focus areas</p> <p><u>Baseline:</u> Currently local CSOs do not have a necessary capacity to assist their communities in the defined focus areas</p>	<p><b>Target 1</b> 2009 – min. 30 projects started 2010 – min. 30 projects started and min. 30 projects completed 2011 – min. 30 projects completed</p> <p><b>Target 2</b> 2009 – at least 30 regional and local NGOs improved their capacity through trainings 2010 – at least 30 regional and local NGOs improved their capacity through trainings, seminars and study tours 2011 – at least 30 regional and local NGOs improved their capacity through trainings, seminars and study tours</p>	<p>facility for NGO initiatives focused on 1) defending the rights of vulnerable groups; 2) humanization of criminal legislation and the system of enforcement of punishment according to the European standards; 3) enhancing citizens' involvement into the process of decision making on the local level</p> <p><b>Actions:</b> - Define the thematic areas for the Small Grants component in details - Select IPs for this activity and enter into agreements with them - Prepare operational rules and guidelines for the small scale grants - Advertise competitions - Conduct competitions (3 cycles) and select NGOs in seven regions of Ukraine (Kirovograd, Lviv, Luhansk, Kherson, Khmelitsky + two selected oblasts) - Monitor the projects through reporting, on-site monitoring and other means and prepare progress monitoring reports</p> <p><b>Activity result 1.2.</b> <b>Develop capacity of IPs and grantees in selected regions, specifically targeted at the defined focus areas</b></p> <p><b>Actions:</b> - Select international institution to conduct trainings in cooperation with UNDP and IPs - Conduct trainings and exchange of experiences among small local and national CSO's, based on a needs-assessment - Support visits to national and international institutions with relevant experience - Hold seminars to exchange experiences and</p>	<p>of the programme, international intuition for capacity building</p>	<p>\$566,287</p>
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		<p>establish regional and national CSO networks</p> <p><b>Activity result 1.3.</b>  <b>Provide effective management of the project</b>  <b>Actions:</b></p> <ul style="list-style-type: none"> <li>- Within inception phase: Recruit Project Team and establish a Project Office; Select two new oblasts for inclusion in the project; Identify mechanisms and partnership schemes for effective implementation of programme; prepare a donor mapping; Prepare a detailed time-schedule for the first year and a draft outline for the subsequent two years of the programme will be prepared as will an Inception Report</li> <li>- Manage project staff</li> <li>- Buy and maintain equipment</li> <li>- Rent premises</li> <li>- Monitor, evaluate and report on project results</li> <li>- Miscellaneous</li> </ul>	<p>UNDP and the project team</p>	<p>\$582,102</p>
<p><b>Output 2</b>  <b>An enabling legislative and policy environment created for a better functioning civil society in Ukraine</b></p> <p><b>Indicator 1</b>  The new legislation on civic organizations is enforced in Ukraine  <u>Baseline:</u>  Committee of Ministers at CoE provided all member states with the set of recommendations regarding legislative frameworks for CSOs</p>	<p><b>Target 1</b>  2009 – draft law on Civic Organizations prepared with involvement of Cabinet of Ministers and committees of the Verkhovna Rada  2010 – Law on Civic Organizations approved by the</p>	<p><b>Activity result 2.1.</b>  <b>Deliver support to civil society, VRU and government agencies working on a new legislation that ensures autonomous, sustainable, and representative civil society growth and inclusion in policy processes</b>  <b>Actions:</b></p> <ul style="list-style-type: none"> <li>- Select on a competitive base an NGO to facilitate support of the CSIG, as well as advocacy and lobbying activities within the project</li> <li>- Provide the CSIG with expert support in preparation of draft legislation for civic organisations (in accord with the CoE</li> </ul>	<p>UNDP, DMFA, UN CS AB, CSIG, CoM, VRU, MoJ, TA, regional NGOs – grantees of the programme, Ukrainian CSOs and media outlets participating in campaigns, international intuition for capacity building</p>	<p>\$152,771</p>

<p>The Civil Society Initiative Group (with involvement of Cabinet of Ministers) prepared a concept of a draft law on Civic Organizations that traces the CoE recommendations</p> <p>Existing CSO-related legislation limits the rights of citizens (as decided by European Court on Human Rights)</p> <p><b>Indicator 2</b></p> <p>Policies and procedures related to CSOs of government agencies are changed according to new legislation and are fully implemented</p> <p><u>Baseline:</u></p> <p>Current policies and procedures of Ministry of Justice, Tax Administration and other government agencies are done in accordance with the existing legislation</p>	<p>Verkhovna Rada; respective policies and procedures of the governmental agencies are amended</p> <p>2011 – Law and related policies implemented</p> <p><b>Target 2</b></p> <p>2010 – New policies and procedures are amended</p> <p>2011 – Implementation of new policies and procedures assessed and recommendations submitted to the government agencies</p>	<p>recommendations) and, on a later stage, in amending policies and procedures of governmental agencies adequately to the new legislation</p> <ul style="list-style-type: none"> <li>- Conduct meetings of CSOs and experts to review the drafted acts and get the public endorsement (in cooperation with the Cabinet of Ministers and the Verkhovna Rada)</li> <li>- Organize meetings of CSOs and experts to review the drafted amendments to policies and procedures of governmental agencies adequately to the new legislation</li> <li>- Provide international experiences and a rights perspective as well as advocacy and lobbying techniques</li> </ul> <p><b>Activity result 2.2.</b></p> <p><b>Sustain awareness raising, lobbying and advocacy campaign on the recommendations on policy changes to enable full participation of civil society in policy processes</b></p> <p><b>Actions:</b></p> <ul style="list-style-type: none"> <li>- Support the CSIG in its advocacy and lobbying activities to get CoMU endorsement for the draft law</li> <li>- Support the CSIG in its advocacy and lobbying activities to get VRU approval of the proposed draft law</li> <li>- Provide consultancy regarding international experiences and a rights perspective into the legislative processes, as well as advocacy and lobbying techniques</li> </ul> <p><b>Activity result 2.3</b></p> <p><b>Assist in securing the implementation of new legislation on civil organisations</b></p>	<p style="text-align: right;"><b>\$110,000</b></p>
			<p style="text-align: right;"><b>\$50,000</b></p>

		<p><b>Actions:</b></p> <ul style="list-style-type: none"> <li>- Support amending policies and procedures of governmental agencies to the new legislation</li> <li>- Organize public policy processes to introduce new policies and procedures with Ministry of Justice, State Tax Administration and agencies dealing with CSOs</li> <li>- Inform CSO's and the public about novelties in the amended laws and policies</li> <li>- Select partners and assess implementation of the new CSO-related policies and procedures in regions</li> </ul>		
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UNDP general management support: 213,831 USD

Contingency fund is 159,576 USD.



#### IV. ANNUAL WORK PLAN

Year: 2009

EXPECTED OUTPUTS <i>And baseline, indicators including annual targets</i>	PLANNED ACTIVITIES <i>List activity results and associated actions</i>	TIMEFRAME				RESPONSIBLE PARTY	PLANNED BUDGET	
		Q1	Q2	Q3	Q4		Funding Source	Budget Description Amount
<p><b>Output 1.</b> Ukrainian civil society strengthened to promote transparency and accountability as well as rights of vulnerable groups, including people with disabilities, detainees and prison inmates and empowerment of women and youth based on increased strategic, managerial, advocacy and monitoring capacity of civil society organisations in selected regions</p> <p><b>Indicator 1.</b> Number of projects successfully implemented through local NGO's in the selected oblasts</p> <p><u>Baseline:</u> Currently there is a scarce capacity in CSOs delivery of assistance to their communities in the defined focus areas</p> <p><b>Indicator 2.</b> Number of local NGO's who have had their capacity enhanced to assist in their communities in defined</p>	1.1. Activity Result. Design and implement a special grants facility for NGO initiatives focused on 1) defending the rights of vulnerable groups; 2) humanization of criminal legislation and the system of enforcement of punishment according to the European standards; 3) enhancing citizens' involvement into the process of decision making on the local level					UNDP		
	1.1.1. Define the thematic areas and oblasts for the Small Grants component in details	X	X			UNDP		DMFA
	1.1.2 Select IPs for this activity and enter with them into agreements	X	X			UNDP		
	1.1.3. Prepare operational rules and guidelines for the small scale grants	X	X			UNDP, IPs		
	1.1.4. Advertise and conduct competition, and select NGOs in the selected seven regions of Ukraine	X	X			UNDP, IPs		
	1.1.5. Monitor the projects through reporting, on-site monitoring and other means and prepare progress monitoring reports			X	X	UNDP, IPs		
	1.1.6. Ensure timely reporting from grantees and IPs			X	X	UNDP, IPs		
1.1.7. Advertise and start 2 <sup>nd</sup> competition to select NGOs in the				X	UNDP, IPs			

<p>focus areas</p> <p><u>Baseline:</u></p> <p>Currently local CSOs do not have a necessary capacity to assist their communities in the defined focus areas</p> <p><b>Target 1.</b> 2009 – min. 30 projects started</p> <p><b>Target 2.</b> 2009 – at least 30 regional and local NGOs improved their capacity through trainings</p> <p><u>CPAP Expected Outcome:</u> Civil society organizations protect and advocate for human rights and justice</p>	<p>selected seven regions of Ukraine</p> <p><b>Subtotal</b></p>														
<p><b>1.2. Activity Result. Develop capacity of IPs and grantees in selected regions, specifically targeted at the defined focus areas</b></p> <p>1.2.1. Select international institution conduct trainings in cooperation with UNDP and IPs</p> <p>1.2.2. Conduct trainings and exchange of experiences among small local and national CSOs, based on a needs-assessment</p> <p>1.2.3. Hold seminars to exchange experiences and establish regional and national CSO networks</p> <p><b>Subtotal</b></p>	<p>X</p> <p>X</p> <p>X</p> <p>X</p>	<p>X</p>	<p>X</p>	<p>X</p>	<p>X</p>	<p>UNDP</p> <p>IPs, Intl institution</p> <p>UNDP, IPs, Intl institution</p>	<p>UNDP</p>	<p>DMFA</p>							<p><b>\$545,000</b></p>
<p><b>1.3. Activity Result. Provide effective management of the project</b></p> <p>1.3.1. Recruit Project Team and establish of a Project Office</p> <p>1.3.2. Select two new oblasts for inclusion in the project</p> <p>1.3.3. Identify mechanisms and partnership schemes for effective implementation of programme</p> <p>1.3.4. Prepare a detailed time-schedule for the first year and a draft outline for the subsequent two years of the programme will be prepared as will an Inception Report</p>	<p>X</p> <p>X</p> <p>X</p> <p>X</p>	<p>X</p>	<p>X</p>	<p>X</p>	<p>X</p>	<p>UNDP</p> <p>UNDP</p> <p>UNDP</p> <p>UNDP</p>	<p>UNDP</p>	<p>DMFA</p>							<p><b>\$190,000</b></p>



<p><b>Indicator 2. Policies and procedures of government agencies related to CSO's are changed according to new legislation and implemented</b></p> <p><u>Baseline:</u> Current policies and procedures of Ministry of Justice, Tax Administration and other government agencies are done in accordance with the existing legislation</p> <p><b>Target 1. 2009 – draft law on Civic Organizations prepared with involvement of Cabinet of Ministers and committees of the Verkhovna Rada</b></p> <p><b>Target 2. NA for year 2009</b></p>	<p><b>society in policy processes</b></p> <table border="1"> <tr> <td data-bbox="204 1391 320 1749">2.2.1. Support the Civil Society Initiative Group in its advocacy and lobbying activities to get Cabinet of Minister's endorsement for the draft law</td> <td data-bbox="204 1301 320 1391">X</td> <td data-bbox="204 1211 320 1301">X</td> <td data-bbox="204 1122 320 1211">X</td> <td data-bbox="204 1032 320 1122">X</td> <td data-bbox="204 943 320 1032">X</td> <td data-bbox="204 730 320 943">UNDP, IP</td> <td data-bbox="204 80 320 730"></td> </tr> <tr> <td data-bbox="376 1391 496 1749">2.2.2. Support the Civil Society Initiative Group in its advocacy and lobbying activities to get Verkhovna Rada approval of the proposed draft law</td> <td data-bbox="376 1301 496 1391">X</td> <td data-bbox="376 1211 496 1301">X</td> <td data-bbox="376 1122 496 1211">X</td> <td data-bbox="376 1032 496 1122">X</td> <td data-bbox="376 943 496 1032">X</td> <td data-bbox="376 730 496 943">UNDP, IP</td> <td data-bbox="376 80 496 730"></td> </tr> <tr> <td data-bbox="552 1391 695 1749">2.2.3. Provide consultancy regarding international experiences and a rights perspective into the legislative processes, as well as advocacy and lobbying techniques</td> <td data-bbox="552 1301 695 1391"></td> <td data-bbox="552 1211 695 1301"></td> <td data-bbox="552 1122 695 1211">X</td> <td data-bbox="552 1032 695 1122">X</td> <td data-bbox="552 943 695 1032">X</td> <td data-bbox="552 730 695 943">UNDP, Intl institution, DMFA</td> <td data-bbox="552 80 695 730"></td> </tr> <tr> <td data-bbox="751 1391 783 1749"><b>Subtotal</b></td> <td data-bbox="751 1301 783 1391"></td> <td data-bbox="751 1211 783 1301"></td> <td data-bbox="751 1122 783 1211"></td> <td data-bbox="751 1032 783 1122"></td> <td data-bbox="751 943 783 1032"></td> <td data-bbox="751 730 783 943"></td> <td data-bbox="751 80 783 730"><b>\$45,000</b></td> </tr> </table>							2.2.1. Support the Civil Society Initiative Group in its advocacy and lobbying activities to get Cabinet of Minister's endorsement for the draft law	X	X	X	X	X	UNDP, IP		2.2.2. Support the Civil Society Initiative Group in its advocacy and lobbying activities to get Verkhovna Rada approval of the proposed draft law	X	X	X	X	X	UNDP, IP		2.2.3. Provide consultancy regarding international experiences and a rights perspective into the legislative processes, as well as advocacy and lobbying techniques			X	X	X	UNDP, Intl institution, DMFA		<b>Subtotal</b>							<b>\$45,000</b>
2.2.1. Support the Civil Society Initiative Group in its advocacy and lobbying activities to get Cabinet of Minister's endorsement for the draft law	X	X	X	X	X	UNDP, IP																																	
2.2.2. Support the Civil Society Initiative Group in its advocacy and lobbying activities to get Verkhovna Rada approval of the proposed draft law	X	X	X	X	X	UNDP, IP																																	
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<b>Subtotal</b>							<b>\$45,000</b>																																
<p><u>CPAP Expected Outcome:</u> Access to justice and human rights improved</p> <p><u>CPAP Expected Outcome:</u> Civil society organizations protect and advocate for human rights and justice</p>	<p><b>2.3. Activity Result. Assist in securing the implementation of new legislation on civil organisations</b></p> <table border="1"> <tr> <td data-bbox="847 1391 919 1749">2.3.1. Support amending policies and procedures of governmental agencies to the new legislation</td> <td data-bbox="847 1301 919 1391"></td> <td data-bbox="847 1211 919 1301"></td> <td data-bbox="847 1122 919 1211"></td> <td data-bbox="847 1032 919 1122">X</td> <td data-bbox="847 943 919 1032">X</td> <td data-bbox="847 730 919 943">UNDP, IP, Intl institution</td> <td data-bbox="847 80 919 730">DMFA</td> </tr> <tr> <td data-bbox="975 1391 1110 1749">2.3.2. Organize public policy processes to introduce new policies and procedures with Ministry of Justice, State Tax Administration and agencies dealing with CSOs</td> <td data-bbox="975 1301 1110 1391"></td> <td data-bbox="975 1211 1110 1301"></td> <td data-bbox="975 1122 1110 1211"></td> <td data-bbox="975 1032 1110 1122"></td> <td data-bbox="975 943 1110 1032"></td> <td data-bbox="975 730 1110 943">UNDP, IP, Intl institution</td> <td data-bbox="975 80 1110 730"></td> </tr> <tr> <td data-bbox="1166 1391 1238 1749">2.3.3. Inform CSO's and the public about novelities in the amended laws and policies</td> <td data-bbox="1166 1301 1238 1391"></td> <td data-bbox="1166 1211 1238 1301">X</td> <td data-bbox="1166 1122 1238 1211"></td> <td data-bbox="1166 1032 1238 1122">X</td> <td data-bbox="1166 943 1238 1032">X</td> <td data-bbox="1166 730 1238 943">UNDP, IP</td> <td data-bbox="1166 80 1238 730"></td> </tr> <tr> <td data-bbox="1294 1391 1326 1749"><b>Subtotal</b></td> <td data-bbox="1294 1301 1326 1391"></td> <td data-bbox="1294 1211 1326 1301"></td> <td data-bbox="1294 1122 1326 1211"></td> <td data-bbox="1294 1032 1326 1122"></td> <td data-bbox="1294 943 1326 1032"></td> <td data-bbox="1294 730 1326 943"></td> <td data-bbox="1294 80 1326 730"><b>\$5,000</b></td> </tr> </table>							2.3.1. Support amending policies and procedures of governmental agencies to the new legislation				X	X	UNDP, IP, Intl institution	DMFA	2.3.2. Organize public policy processes to introduce new policies and procedures with Ministry of Justice, State Tax Administration and agencies dealing with CSOs						UNDP, IP, Intl institution		2.3.3. Inform CSO's and the public about novelities in the amended laws and policies		X		X	X	UNDP, IP		<b>Subtotal</b>							<b>\$5,000</b>
2.3.1. Support amending policies and procedures of governmental agencies to the new legislation				X	X	UNDP, IP, Intl institution	DMFA																																
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<b>Subtotal</b>							<b>\$5,000</b>																																



<p>assistance to their communities in the defined focus areas</p> <p><b>Indicator 2.</b> Number of local NGO's who have had their capacity enhanced to assist in their communities in defined focus areas</p> <p><u>Baseline:</u> Currently local CSOs do not have a necessary capacity to assist their communities in the defined focus areas</p>	X	X	X	X	X	X	X	<p>1.2.1. Conduct trainings and exchange of experiences among small local and national CSO's, based on a needs-assessment</p> <p>1.2.2. Support visits to national and international institutions with relevant experience</p> <p>1.2.3. Hold seminars to exchange experiences and establish regional and national CSO networks</p> <p><b>Subtotal</b></p>	<p>UNDP</p> <p>IPs, Intl institution</p> <p>UNDP, IPs, Intl institution</p>	DMFA																																																																																																															
<p><b>Target 1.</b> 2010 – min. 30 projects started and min. 30 projects completed</p> <p><b>Target 2.</b> 2010 – at least 30 regional and local NGOs improved their capacity through trainings, seminars and study tours</p> <p><u>CPAP Expected Outcome:</u> Access to justice and human rights improved</p> <p><u>CPAP Expected Outcome:</u> Civil society organizations protect and advocate for human rights and justice</p>	X	X	X	X	X	X	X	<p>Activity result 1.3. Effective management is in place</p> <p>1.3.1. Manage project staff</p> <p>1.3.2. Buy and maintain equipment</p> <p>1.3.3. Rent premises</p> <p>1.3.4. Monitor, evaluate and report on project results</p> <p><b>Subtotal</b></p>	<p>UNDP</p> <p>UNDP</p> <p>UNDP</p> <p>UNDP</p> <p>UNDP</p>																																																																																																																
<p><b>Output 2.</b> An enabling legislative and policy environment created for a better functioning civil society</p>	X	X	X	X	X	X	X	<p>2.1. Activity Result. Deliver support to civil society, VRU and government agencies working on a new legislation that ensures autonomous, sustainable, and representative civil society growth and inclusion in policy processes</p> <p>2.1.1. Provide the CSIG with expert support in preparation of draft legislation for civic</p>	<p>UNDP, IP, Intl institution</p>																																																																																																																

<p>in Ukraine</p> <p><b>Indicator 1.</b> The new legislation on civic organizations is enforced in Ukraine</p> <p><b>Indicator 2.</b> Policies and procedures of government agencies related to CSO's are changed according to new legislation and implemented</p> <p><b>Target 1. 2010</b> – Law on Civic Organizations approved by the Verkhovna Rada; respective policies and procedures of the governmental agencies are amended</p> <p><b>Target 2. 2010</b> – New policies and procedures are amended</p>	<p>organisations (in accord with the CoE recommendations) and in amending policies and procedures of governmental agencies adequately to the new legislation</p> <p>2.1.2. Conduct meetings of CSOs and experts to review the drafted acts and get the public endorsement (in cooperation with the Cabinet of Ministers and the Verkhovna Rada)</p> <p>2.1.3. Organize meetings of CSOs and experts to review the drafted amendments to policies and procedures of governmental agencies adequately to the new legislation</p> <p>2.1.4. Provide international experiences and a rights perspective as well as advocacy and lobbying techniques</p>	<p>X</p> <p>X</p> <p>X</p> <p>X</p>	<p>X</p> <p>X</p> <p>X</p> <p>X</p>	<p>X</p> <p>X</p> <p>X</p> <p>X</p>	<p>X</p> <p>X</p> <p>X</p> <p>X</p>	<p>UNDP, IP, Intl institution</p> <p>UNDP, IP</p> <p>UNDP, IP, Intl institution</p>				<p><b>\$54,000</b></p>
<p><b>Subtotal</b></p>										
<p><b>2.2. Activity Result. Sustain awareness raising, lobbying and advocacy campaign on the recommendations on policy changes to enable full participation of civil society in policy processes</b></p>										
<p><u>CPAP Expected Outcome:</u> Civil society organizations protect and advocate for human rights and justice</p>	<p>2.2.1. Support the Civil Society Initiative Group in its advocacy and lobbying activities to get Verkhovna Rada approval of the proposed draft law</p> <p>2.2.2. Organize public policy processes to introduce new policies and procedures with Ministry of Justice, the State Tax Administration and other agencies dealing with CSOs</p> <p>2.2.3. Provide consultancy</p>	<p>X</p> <p>X</p> <p>X</p>	<p>X</p> <p>X</p> <p>X</p>	<p>X</p> <p>X</p> <p>X</p>	<p>X</p> <p>X</p> <p>X</p>	<p>UNDP, IP</p> <p>UNDP, IP</p>				

	regarding international experiences and a rights perspective into the legislative processes, as well as advocacy and lobbying techniques	X	X	X	X	X	UNDP, Intl institution, DMFA			<b>\$35,000</b>
	<b>Subtotal</b>									
<b>2.3. Activity Result. Assist in securing the implementation of new legislation on civil organisations</b>										
	2.3.1. Support amending policies and procedures of governmental agencies to the new legislation	X	X	X	X	X	UNDP, IP, Intl institution			
	2.3.2. Organize public policy processes to introduce new policies and procedures with Ministry of Justice, State Tax Administration and agencies dealing with CSOs	X	X	X	X	X	UNDP, IP, Intl institution			
	2.3.3. Inform CSO's and the public about novelities in the amended laws and policies	X	X	X	X	X	UNDP, IP			
	<b>Subtotal</b>									<b>\$15,000</b>
<b>TOTAL</b>										<b>\$1,038,672</b>
<b>UNDP General management support</b>										<b>\$71,277</b>
<b>Contingency fund</b>										<b>\$79,576</b>
<b>Overall Total for 2009</b>										<b>\$1,189,525</b>



Year: 2011

EXPECTED OUTPUTS <i>And baseline, indicators including annual targets</i>	PLANNED ACTIVITIES <i>List activity results and associated actions</i>	TIMEFRAME				RESPONSIBLE PARTY	PLANNED BUDGET	
		Q1	Q2	Q3	Q4		Funding Source	Budget Description
<p><b>Output 1.</b> Ukrainian civil society strengthened to promote transparency and accountability as well as rights of vulnerable groups, including people with disabilities, detainees and prison inmates and empowerment of women and youth based on increased strategic, managerial, advocacy and monitoring capacity of civil society organisations in selected regions</p> <p><b>Indicator 1.</b> Number of projects successfully implemented through local NGO's in the selected oblasts</p> <p><u>Baseline:</u> Currently there is a scarce capacity in CSOs delivery of assistance to their communities in the defined focus areas</p> <p><b>Indicator 2.</b> Number of local NGO's who have had their capacity enhanced to assist in their communities in defined focus areas</p> <p><u>Baseline:</u> Currently local CSOs do not</p>	<p>1.1. Activity Result. Design and implement a special grants facility for NGO initiatives focused on 1) defending the rights of vulnerable groups; 2) humanization of criminal legislation and the system of enforcement of punishment according to the European standards; 3) enhancing citizens' involvement into the process of decision making on the local level</p> <p>1.1.1. Finalize 3<sup>rd</sup> grant competition and select NGOs for new projects in the selected seven regions of Ukraine</p> <p>1.1.2. Monitor the projects through reporting, on-site monitoring and other means and prepare progress monitoring reports</p> <p>1.1.3. Ensure timely reporting from grantees and IPs; prepare final report of the programme</p> <p><b>Subtotal</b></p> <p>1.2. Activity Result. Develop capacity of IPs and grantees in selected regions, specifically targeted at the defined focus areas</p> <p>1.2.1. Conduct trainings and exchange of experiences among small local and national CSO's, based on a needs-assessment</p> <p>1.2.2. Support visits to national and international institutions with relevant experience</p> <p>1.2.3. Hold seminars to exchange experiences and establish regional and national CSO networks</p> <p><b>Subtotal</b></p>	X	X	X	X	UNDP, IPs		
		X	X	X	X	UNDP		
		X	X	X	X	UNDP, IPs		
								<b>\$545,000</b>
		X	X	X	X	UNDP		
		X	X	X	X	IPs, Intl institution		
		X	X	X	X	UNDP, IPs, Intl institution		
								<b>\$186,287</b>

Activity result 1.3. Effective management is in place										
<p>have a necessary capacity to assist their communities in the defined focus areas</p> <p><b>Target 1.</b> 2010 – min. 30 projects started and min. 30 projects completed</p> <p><b>Target 2.</b> 2010 – at least 30 regional and local NGOs improved their capacity through trainings, seminars and study tours</p> <p><u>CPAP Expected Outcome:</u> Access to justice and human rights improved</p> <p><u>CPAP Expected Outcome:</u> Civil society organizations protect and advocate for human rights and justice</p>	X	X	X	X	X	X	X	X	UNDP	<b>\$188,102</b>
	1.3.1. Manage project staff	X	X	X	X	X	X	X	UNDP	
	1.3.2. Buy and maintain equipment	X	X	X	X	X	X	X	UNDP	
	1.3.3. Rent premises	X	X	X	X	X	X	X	UNDP	
	1.3.4. Monitor, evaluate and report on project results	X	X	X	X	X	X	X	UNDP	
<b>Subtotal</b>										
<p><b>Output 2.</b> An enabling legislative and policy environment created for a better functioning civil society in Ukraine</p> <p><b>Indicator 1.</b> The new legislation on civic organizations is enforced in Ukraine</p> <p><u>Baseline:</u> Committee of Ministers at CoE provided all member states with the set of recommendations regarding legislative frameworks</p>	<b>2.1. Activity Result. Deliver support to civil society, VRU and government agencies working on a new legislation that ensures autonomous, sustainable, and representative civil society growth and inclusion in policy processes</b>									
	2.1.1. Provide the Civil Society Initiative Group with expert support in preparation of draft legislation for civic organisations (in accord with the CoE recommendations) and in amending policies and procedures of governmental agencies adequately to the new legislation	X	X	X	X	X	X	X	X	UNDP, IP, Intl institution
	2.1.2. Organize meetings of CSOs and experts to review the drafted amendments to policies and procedures of governmental agencies adequately to the new legislation	X	X	X	X	X	X	X	X	UNDP, IP, Intl institution

<p>for CSOs</p> <p>The Civil Society Initiative Group (with involvement of Cabinet of Ministers) prepared a concept of a draft law on Civic Organizations that traces the CoE recommendations</p> <p>Existing CSO-related legislation limits the rights of citizens (as decided by European Court on Human Rights)</p> <p><b>Indicator 2.</b> Policies and procedures of government agencies related to CSO's are changed according to new legislation and implemented</p> <p><u>Baseline:</u></p> <p>Current policies and procedures of Ministry of Justice, Tax Administration and other government agencies are done in accordance with the existing legislation</p>	<p>2.1.3. Provide international experiences and a rights perspective as well as advocacy and lobbying techniques</p> <p><b>Subtotal</b></p>	X	X	X	X	UNDP, IP, Intl institution			<p><b>\$44,771</b></p>
<p><b>2.2. Activity Result.</b> Sustain awareness raising, lobbying and advocacy campaign on the recommendations on policy changes to enable full participation of civil society in policy processes</p> <p>2.2.1. Organize public policy processes to introduce new policies and procedures with Ministry of Justice, the State Tax Administration and other agencies dealing with CSOs</p> <p>2.2.2. Provide consultancy regarding international experiences and a rights perspective into the legislative processes, as well as advocacy and lobbying techniques</p> <p><b>Subtotal</b></p>	<p>2.2. Activity Result. Sustain awareness raising, lobbying and advocacy campaign on the recommendations on policy changes to enable full participation of civil society in policy processes</p>	X	X	X	X	UNDP, IP, Intl institution, DMFA			<p><b>\$30,000</b></p>
<p><b>2.3. Activity Result.</b> Assist in securing the implementation of new legislation on civil organisations</p> <p>2.3.1. Support amending policies and procedures of governmental agencies to the new legislation</p> <p>2.3.2. Organize public policy processes to introduce new policies and procedures with Ministry of Justice, State Tax Administration and agencies dealing with CSOs</p> <p>2.3.3. Inform CSO's and the public about novelties in the amended laws and policies</p> <p><b>CPAP Expected Outcome:</b> Access to justice and human rights improved</p> <p><b>CPAP Expected Outcome:</b> Civil society organizations protect and advocate for</p>	<p>2.3. Activity Result. Assist in securing the implementation of new legislation on civil organisations</p>	X	X	X	X	UNDP, IP, Intl institution			

human rights and justice	2.3.4. Select partners and assess implementation of the new CSO-related policies and procedures in regions	X	X	X	X				\$30,000
<b>Subtotal</b>									\$1,024,160
TOTAL									\$71,277
UNDP General management support									\$40,000
Contingency fund									\$1,135,437
Overall Total for 2009									

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## V. MANAGEMENT ARRANGEMENTS

This project will be implemented under UNDP Country Programme Action Plan 2006-2010 in a Direct Execution Modality. UNDP shall be responsible for the overall management of the project, primarily with regard to the responsibility for the achievement of the outputs (results), impact and objectives. Similarly, UNDP will be accountable to the project Board for the use of project resources. UNDP will delegate managerial duties for the day-to-day running of the Project to the Project Coordinator, selected by UNDP through a competitive and transparent selection process.

The PB is the group responsible for making on a consensus basis management decisions for a project when guidance is required by the Project Coordinator, including recommendation for approval of project revisions. Project reviews by this group are made at designated decision points during the running of a project, or as necessary when raised by the Project Coordinator. This group is consulted by the Project Coordinator for decisions when tolerances (i.e. constraints normally in terms of time and budget) have been exceeded.

This group contains three roles:

- Executive (role represented by UNDP);
- Senior Supplier (role represented by the Danish Ministry of Foreign Affairs) that provides guidance regarding the technical feasibility of the project, and use of programme resources;
- Senior Beneficiary (role represented by the UN CS Advisory Committee) that ensures the realization of project benefits from the perspective of project beneficiaries.

Project Assurance is the responsibility of each Project Board member, but the role can be delegated. The Project Assurance role supports the Project Board by carrying out objective and independent project oversight and monitoring functions. This role ensures appropriate project management milestones are managed and completed. A UNDP Programme Manager holds the Project Assurance role for the UNDP Board member.

The Project Coordinator has the authority to run the project on a day-to-day basis on behalf of the Project Board within the constraints laid down by the Project Board. The Project Coordinator is responsible for day-to-day management and decision-making for the project. The Project Coordinator's prime responsibility is to ensure that the project produces the results specified in the project document, to the required standard of quality and within the specified constraints of time and cost.

Project implementation will be governed by provisions of the present Project Document, its annexes and UNDP Operations Manual. Governance of the Project will be supported through annual work planning as well as reporting and monitoring the delivery of results and impact on the basis of the results framework. The annual work plans as well as progress reporting will be the responsibility of the project management and will be approved by NPD in close consultation with UNDP.

The work plan will be implemented upon its endorsement by NIP and UNDP. The endorsed work plan will serve as an authorization to the Project Coordinator to disburse funds and project implementation. Implementation responsibility will be put on the Project Coordinator in close partnership with the NIP in terms of ownership and UNDP – in terms of advisory support.

**The project organizational structure will be as follows:**

### **Overall management**

The management of the Civil Society Development Programme will be carried out by the UNDP Project team in Kyiv. UNDP also closely cooperates with national authorities (e.g. Ministry of

Justice, the Secretariat of the Cabinet of Ministers, Ministry of Finance, the State Tax Administration, and the State Department for Enforcement of Sentences) and local authorities in the project regions.

### **The programme stakeholders**

The stakeholders will consist of the UNDP as management organisation, the Ukrainian Implementing CSV's (IP's), the grant receiving CSV's (grantees), civil society and other Ukrainian and International CSV's, as well as DMFA and the Government of Ukraine

### **Project Board**

A Project Board will consist of representatives of the UNDP in Ukraine, the Danish MFA, and a representative from UN's newly established Civil Society Advisory Board. It will be chaired by the UNDP. The PB will hold meetings on a semi-annual basis, or more frequently if deemed necessary. It will monitor programme progress; decide on strategic decisions to ensure the continued coherence between implementation and goals and objectives and decide on annual work plans and budgets, revised semi-annual plans and semi-annual budgets, semi-annual requests for funds presented by the UNDP-CPU. Selection of oblasts and amendments to the budget, including use of contingencies, will be subject to the approval of the Programme Board

### **Transfer of funds**

The programme funds will be transferred to UNDP who will be overall responsible for the management of the programme according to the present programme document, the Third-Party Cost-Sharing Agreement between the Ministry for Foreign Affairs of Denmark and the United Nations Development Programme and implementation of the decisions of the Programme Board.

The detailed and daily management of the programme will be the responsibility of the CSDP Project Team. The UNDP will ensure that a dedicated project office is rented by the project in the vicinity of the UN headquarters in Kyiv.

### **The UNDP project team**

The Project Team will consist of the following local staff:

- project coordinator (full time)
- an associate for programme and financial management (full time)
- a local NGO expert (for component 1, full time)
- a public information and reporting specialist

### **Implementing Partners**

Longer-term support agreements will be completed between UNDP and the selected IP's for each thematic subject area on the implementation of the small grants. The IPs will be competitively selected based on an open competition, according to UNDP rules and regulations. The duration of these agreements will be one year with the possibility of extensions up to the end of the programme period (yearly review-mechanism of the agreement will be incorporated in the agreements). The IP's will be responsible for:

- promotion of the grant schemes, posting it on their web-sites, civil society web-portal, promotional seminars etc.
- select applicants for grants through a Selection Committee, consisting of independent relevant experts and a representative of UNDP
- provide possible assistance to the potential grantees in detailed project formulation
- conduct programmatic and financial management according to procedures agreed with UNDP
- provide thematic and capacity building trainings or other project related activities at the regional or national levels

- ensure the visibility and media exposure of the grant projects results through articles, success stories of the thematic areas at web-sites, civil society web-portals, their online newsletters etc.
- monitor the grants through the reporting and on-site monitoring visits
- report to UNDP.

### **Local and Community CSO's**

The local and community CSO's will apply to the schemes developed by the IP's and approved by UNDP. After having received a grant they will implement and carry-out projects and activities in the local communities.

The CSO's will report briefly on activities carried out and results achieved, present accounts to the IP's according to the established procedures. This reporting will be in Ukrainian/Russian and take place quarterly.

### **International support**

International support will be garnered for general capacity development of IP's and grantees, thematic training and arranging study tours to relevant countries, including Denmark. Recruitment of such institutions/organisations or consultants will follow normal UNDP recruitment procedures.

## **VI. MONITORING FRAMEWORK AND EVALUATION**

The Project will be subject to standard monitoring procedures of UNDP and the DMFA. In addition, the project will develop an internal monitoring system based upon regular data collection and brief reporting against the indicators of the project's Logical Framework. Project monitoring and evaluation will be based on periodic assessment of progress on delivery of specified project results and towards achievement of project objectives.

UNDP will organise a final evaluation after project completion, which will also focus on impact and sustainability of outputs. In addition, the project will be subject to the usual audit arrangements as per UNDP rules and regulations.

In addition, in accordance with the programming policies and procedures outlined in the UNDP User Guide, the project will be monitored through the following:

### Within the annual cycle

- On a quarterly basis, a quality assessment shall record progress towards the completion of key results, based on quality criteria and methods captured in the Quality Management table below.
- An Issue Log shall be activated in Atlas and updated by the Project Manager to facilitate tracking and resolution of potential problems or requests for change.
- Based on the initial risk analysis submitted (see annex 1), a risk log shall be activated in Atlas and regularly updated by reviewing the external environment that may affect the project implementation.
- Based on the above information recorded in Atlas, a Project Progress Reports (PPR) shall be submitted by the Project Manager to the Project Board through Project Assurance, using the standard report format available in the Executive Snapshot.
- a project Lesson-learned log shall be activated and regularly updated to ensure on-going learning and adaptation within the organization, and to facilitate the preparation of the Lessons-learned Report at the end of the project
- a Monitoring Schedule Plan shall be activated in Atlas and updated to track key management actions/events

### Frequency and timing.

**Mid-year Project Review.** The project deliverables will be monitored on a mid-year basis.

**Annual Review Report.** An Annual Review Report shall be prepared by the Project Manager and shared with the Project Board and the Outcome Board. As minimum requirement, the Annual Review Report shall consist of the Atlas standard format for the QPR covering the whole year with updated information for each above element of the QPR as well as a summary of results achieved against pre-defined annual targets at the output level.

**Annual Project Review.** Based on the above report, an annual project review shall be conducted during the fourth quarter of the year or soon after, to assess the performance of the project and appraise the Annual Work Plan (AWP) for the following year. In the last year, this review will be a final assessment. This review is driven by the Project Board and may involve other stakeholders as required. It shall focus on the extent to which progress is being made towards outputs, and that these remain aligned to appropriate outcomes.

Responsible parties. The Project Coordinator and responsible UNDP Programme Manager will bear responsibility for the mid-year monitoring.

Method. Monitoring will consist of a comparison of actual implementation/results of activities with the project's Deliverable Descriptions, which will contain (to the extent possible) measurable indicators of correct/complete implementation of deliverables. After comparing "actual information" with "quality criteria," the Project Coordinator and UNDP Programme Manager will compile a record of their findings, incorporate findings into the project's annual report, and attach the record of findings as an annex to the annual report.

### Mid-Term Review

DMFA will organise a mid-term evaluation in the second half of 2010 in order to verify efficiency of aid, effectiveness of project implementation and validity of the project approach and methodologies and make recommendations for the remaining implementation period. The mid-term review will be financed directly from the DMFA budget.

### Final evaluation

A final evaluation will be organised after project completion, which will also focus on impact and sustainability of outputs. In addition, the contracts will be subject to the usual co-financing audit arrangements.

### Quality Management for Project Activity Results

<b>OUTPUT 1:</b> . Ukrainian civil society strengthened to promote transparency and accountability as well as rights of vulnerable groups, including people with disabilities, detainees and prison inmates and empowerment of women and youth based on increased strategic, managerial, advocacy and monitoring capacity of civil society organisations in selected regions		
<b>Activity Result</b> 1.1. (Atlas Activity ID)	Design and implement a special grants facility for NGO initiatives focused on 1) defending the rights of vulnerable groups; 2) humanization of criminal legislation and the system of enforcement of punishment according to the European standards; 3) enhancing citizens' involvement into the process of decision making on the local level	Start Date: Jan 2009 End Date: Dec 2011
<b>Purpose</b>	To provide small-grants to civil society organisations empowering them to effectively contribute to the social and economic development of their communities	
<b>Description</b>	<ul style="list-style-type: none"> <li>• Define the thematic areas for the Small Grants component in details</li> <li>• Select IPs for this activity and enter into agreements with them</li> <li>• Prepare operational rules and guidelines for the small scale grants</li> <li>• Advertise competitions</li> </ul>	



	<ul style="list-style-type: none"> <li>Conduct competitions (3 cycles) and select NGOs in seven regions of Ukraine (Kirovograd, Lviv, Luhansk, Kherson, Khmelnytsky + two selected oblasts)</li> <li>Monitor the projects through reporting, on-site monitoring and other means and prepare progress monitoring reports</li> </ul>	
Quality Criteria	Quality Method	Date of Assessment
In each oblast projects in all three focus areas are implemented	UNDP review of all projects	Annually
Each project has reached the expected results	UNDP review of all projects	Annually

<b>OUTPUT 1:</b> . Ukrainian civil society strengthened to promote transparency and accountability as well as rights of vulnerable groups, including people with disabilities, detainees and prison inmates and empowerment of women and youth based on increased strategic, managerial, advocacy and monitoring capacity of civil society organisations in selected regions		
<b>Activity Result 1.2. (Atlas Activity ID)</b>	Develop capacity of IPs and grantees in selected regions, specifically targeted at the defined focus areas	Start Date: Dec 2008 End Date: Dec 2011
<b>Purpose</b>	To provide small-grants to civil society organisations empowering them to effectively contribute to the social and economic development of their communities	
<b>Description</b>	<ul style="list-style-type: none"> <li>Select international institution to conduct trainings in cooperation with UNDP and IPs</li> <li>Conduct trainings and exchange of experiences among small local and national CSO's, based on a needs-assessment</li> <li>Support visits to national and international institutions with relevant experience</li> <li>Hold seminars to exchange experiences and establish regional and national CSO networks</li> </ul>	
Quality Criteria	Quality Method	Date of Assessment
High quality trainings are delivered to NGOs	UNDP review	Annually
The training topics are selected in accordance with grantees' needs assessment	UNDP review	Annually

<b>OUTPUT 2:</b> An enabling legislative and policy environment created for a better functioning civil society in Ukraine		
<b>Activity Result 2.1. (Atlas Activity ID)</b>	Deliver support to civil society, VRU and government agencies working on a new legislation that ensures autonomous, sustainable, and representative civil society growth and inclusion in policy processes	Start Date: Dec 2008 End Date: Dec 2011
<b>Purpose</b>	To support the ongoing process of revising the legislation pertaining to civil society and charities in Ukraine	
<b>Description</b>	<ul style="list-style-type: none"> <li>Select on a competitive base an NGO to facilitate support of the CSIG, as well as advocacy and lobbying activities within the project</li> <li>Provide the CSIG with expert support in preparation of draft legislation for civic organisations (in accord with the CoE recommendations) and, on a later stage, in amending policies and procedures of governmental agencies adequately to the new legislation</li> <li>Conduct meetings of CSOs and experts to review the drafted acts and get the public endorsement (in cooperation with the Cabinet of Ministers and the Verkhovna Rada)</li> </ul>	

	<ul style="list-style-type: none"> <li>Organize meetings of CSOs and experts to review the drafted amendments to policies and procedures of governmental agencies adequately to the new legislation</li> <li>Provide international experiences and a rights perspective as well as advocacy and lobbying techniques</li> </ul>	
Quality Criteria	Quality Method	Date of Assessment
The drafted legislative acts and policies correspond with the Committee of Ministers of Council of Europe recommendations	UNDP review and review of experts from CSIG	At the moment the drafts are prepared (by end of year 1, in the middle and by the end of year 2, in the middle of year 3)

<b>OUTPUT 2: An enabling legislative and policy environment created for a better functioning civil society in Ukraine</b>		
<b>Activity Result 2.2.</b> <b>(Atlas Activity ID)</b>	Sustain awareness raising, lobbying and advocacy campaign on the recommendations on policy changes to enable full participation of civil society in policy processes	Start Date: Dec 2008 End Date: Dec 2011
<b>Purpose</b>	To support the ongoing process of revising the legislation pertaining to civil society and charities in Ukraine.	
<b>Description</b>	<ul style="list-style-type: none"> <li>Support the CSIG in its advocacy and lobbying activities to get CoMU endorsement for the draft law</li> <li>Support the CSIG in its advocacy and lobbying activities to get VRU approval of the proposed draft law</li> <li>Provide consultancy regarding international experiences and a rights perspective into the legislative processes, as well as advocacy and lobbying techniques</li> </ul>	
Quality Criteria	Quality Method	Date of Assessment
The CoMU and/or appropriate committee of VRU endorsed the proposed drafts of legislative acts and policies and procedures	UNDP review	Annually
Local NGOs in selected oblasts are aware of novelties in the legislative acts and policies and procedures related to CSOs	Feedback from local NGOs and UNDP review	By end of year 3

<b>OUTPUT 2: An enabling legislative and policy environment created for a better functioning civil society in Ukraine</b>		
<b>Activity Result 2.3.</b> <b>(Atlas Activity ID)</b>	Assist in securing the implementation of new legislation on civil organisations	Start Date: Dec 2008 End Date: Dec 2011
<b>Purpose</b>	To support the ongoing process of revising the legislation pertaining to civil society and charities in Ukraine	
<b>Description</b>	<ul style="list-style-type: none"> <li>Support amending policies and procedures of governmental agencies to the new legislation</li> <li>Organize public policy processes to introduce new policies and procedures with Ministry of Justice, State Tax Administration and agencies dealing with CSOs</li> <li>Inform CSO's and the public about novelties in the amended laws and policies</li> <li>Select partners and assess implementation of the new CSO-related policies and procedures in regions</li> </ul>	
Quality Criteria	Quality Method	Date of Assessment
Policies and procedures related to	UNDP review and review of experts	At the moment the drafts

CSOs of government agencies are changed according to new legislation and improve conditions for CSOs work in Ukraine	from CSIG	are prepared (by end of year 2, in the middle of year 3)
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## VII. LEGAL CONTEXT

The present project document is the instrument referred to as such in Article 1 of the Standard Basic Assistance Agreement between the Government of Ukraine and the United Nations Development Programme, signed by the parties on 18 June 1993. The host country implementing agency shall, for the purpose of the Standard Basic Assistance Agreement, refer to the government co-operating agency described in the Agreement

Consistent with the Article III of the Standard Basic Assistance Agreement, the responsibility for the safety and security of the implementing partner and its personnel and property, and of UNDP's property in the implementing partner's custody, rests with the implementing partner.

The implementing partner shall:

- a) put in place an appropriate security plan and maintain the security plan, taking into account the security situation in the country where the project is being carried;
- b) assume all risks and liabilities related to the implementing partner's security, and the full implementation of the security plan.

UNDP reserves the right to verify whether such a plan is in place, and to suggest modifications to the plan when necessary. Failure to maintain and implement an appropriate security plan as required hereunder shall be deemed a breach of this agreement.

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## VIII. ANNEXES

Annex 1	Project Document on Risk Analysis (Risk Log)
Annex 2	The List of Terms of Reference of the personnel of Civil Society Development Programme
Annex 3	Country Programme Action Plan (2006-2010) between the Government of Ukraine and the United Nations Development Programme.
Annex 4	TOR for the UN Civil Society Advisory Board and its membership list
Annex 5	DMFA CSD (Phase II) Project Document